

Appendix A: Purpose and Need Chapter Supplemental Information



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This appendix includes supporting information for Chapter 1, *Purpose and Need*, of the Interstate 15 (I-15) Environmental Impact Statement (EIS). Section A.1 includes additional information about existing bicycle and pedestrian facilities, Section A.2 includes a summary of previous studies and recommendations related to I-15 in the needs assessment study area, Section A.3 includes more details regarding other planned projects in the Wasatch Front Regional Council's (WFRC) 2019 to 2050 *Wasatch Front Regional Transportation Plan* (RTP), Section A.4 lists local land use plans, and Section A.5 includes supplemental data for project needs related to roadway safety, outdated design items, bicycle and pedestrian facilities, and structures.

A.1 Existing Bicycle and Pedestrian Facilities

Numerous bicycle and pedestrian facilities cross over, cross under, or are parallel to I-15 between Salt Lake City and Farmington. There are 25 existing locations where bicyclists and pedestrians can cross I-15, with or without dedicated bicycle or pedestrian facilities. Table A-1 and Figure A-1 on page A-4 show the locations of existing bicycle and pedestrian facilities and routes in the needs assessment study area. Many of these locations are within school district boundaries and connect residents who live on the other side of I-15 and must cross I-15 to get to a school in their district.

Table A-1. Existing Crossings of I-15 and Description of Bicycle and Pedestrian Facilities (Organized from North to South)

| Crossing | City | School Crosswalk Present? | Bicycle and Pedestrian Facility Description |
|-----------------------------|----------------|------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Park Lane | Farmington | No crosswalks are present; however, the road connects residents to Farmington Junior and Senior High Schools | No bicycle lanes; no sidewalks |
| State Street | Farmington | Yes, Farmington Junior and Senior High Schools | Farmington Creek Trail on south side |
| 925 South / Glovers Lane | Farmington | Yes, Farmington Senior High School | Separate path on north side |
| Parrish Lane | Centerville | Yes, Viewmont High School | No bicycle lanes; multi-use path and wide shoulder on north side of the street; however, it does not connect to trail network on south side of Parrish Lane |
| 1600 North / Pages Lane | West Bountiful | Yes, Bountiful Junior High and Viewmont High School | Shoulder bikeway; sidewalks on both side of the street |
| 400 North | West Bountiful | Yes, Bountiful Junior High, Taylor Elementary, and West Bountiful Elementary Schools | Shoulder bikeway; sidewalk and wide shoulder on north side of the street |
| 500 South | West Bountiful | Yes, Bountiful High, Bountiful Junior High, Millcreek Junior High, Viewmont High, Woods Cross Elementary, and Wood Cross High Schools | Bicycle lanes on both sides of street; sidewalks on both sides of the street |
| 1500 South | Woods Cross | Yes, Bountiful High, Millcreek Junior High, Woods Cross Elementary, and Wood Cross High Schools | No bicycle lanes; sidewalks on both side of the street |



Table A-1. Existing Crossings of I-15 and Description of Bicycle and Pedestrian Facilities (Organized from North to South)

| City | School Crosswalk Present? | Bicycle and Pedestrian Facility Description |
|-----------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| North Salt Lake | Yes, Bountiful High, South Davis Junior High, and Wood Cross High Schools | No bicycle lanes; sidewalks on both side of the street |
| North Salt Lake | Yes, South Davis Junior High, and Wood Cross High Schools | No bicycle lanes; sidewalks on both side of the street |
| North Salt Lake | Yes, South Davis Junior High, and Wood Cross High Schools | Bicycle lanes on both sides of street; sidewalk on south side of street; incomplete sidewalk on the north side of the street |
| Salt Lake City | Not applicable | No bicycle lanes; no sidewalks |
| Salt Lake City | Not applicable | No bicycle lanes; no sidewalks |
| Salt Lake City | Not applicable | No bicycle lanes; no sidewalks |
| Salt Lake City | Not applicable | No bicycle lanes; no sidewalks |
| Salt Lake City | Yes, Rose Park Elementary and West High Schools | Bicycle lanes on both sides of street; sidewalk on the south side of the street. There is a painted bicycle lane across the I-15 interchange and dedicated bicycle lanes west of the interchange |
| Salt Lake City | Yes, Jackson Elementary and West High Schools | Bicycle lanes on both sides of street; sidewalks on both sides of the street |
| Salt Lake City | Yes, Jackson Elementary and West High Schools | Bicycle lanes on both sides of street; sidewalks on both sides of the street |
| Salt Lake City | Yes, Franklin Elementary and Jackson Elementary Schools | No bicycle lanes; sidewalk on the north side of the street |
| Salt Lake City | Yes, Franklin Elementary | Bicycle lanes on both sides of street; sidewalks on both sides of the street |
| Salt Lake City | Yes, Franklin Elementary | No bicycle lanes; sidewalks on both sides of the street |
| Salt Lake City | Not applicable | Bicycle lanes on both sides of street; sidewalks on both sides of the street |
| Salt Lake City | Not applicable | Bicycle lanes on both sides of street; sidewalks on both sides of the street |
| Salt Lake City | Not applicable | No bicycle lanes; no sidewalks |
| Salt Lake City | Not applicable | Shared lane on both sides of street; sidewalks on both sides of the street |
| | North Salt Lake North Salt Lake North Salt Lake Salt Lake City | North Salt Lake Yes, Bountiful High, South Davis Junior High, and Wood Cross High Schools North Salt Lake Yes, South Davis Junior High, and Wood Cross High Schools North Salt Lake Yes, South Davis Junior High, and Wood Cross High Schools Salt Lake City Not applicable Salt Lake City Yes, Rose Park Elementary and West High Schools Salt Lake City Yes, Jackson Elementary and West High Schools Salt Lake City Yes, Franklin Elementary and Jackson Elementary Schools Salt Lake City Yes, Franklin Elementary Salt Lake City Not applicable Salt Lake City Not applicable Salt Lake City Not applicable |

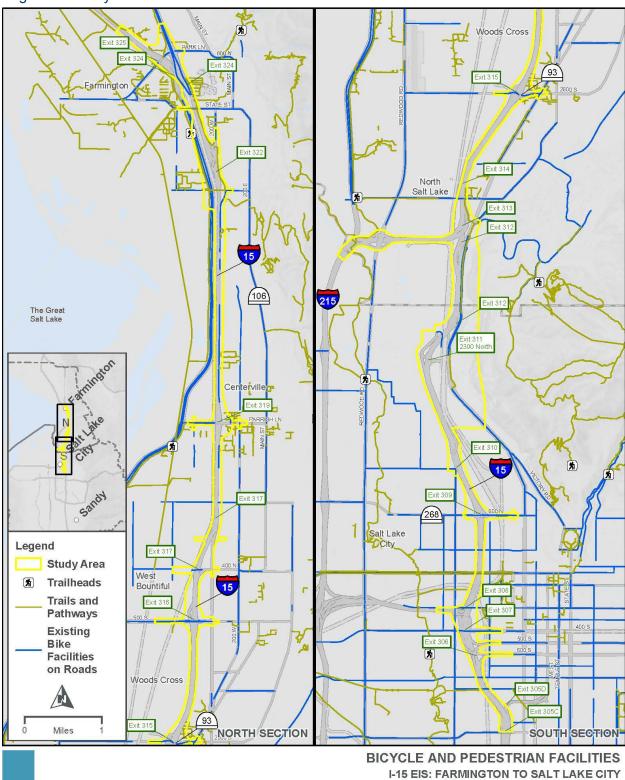


Figure A-1. Bicycle and Pedestrian Facilities



A.2 Summary of Prior Studies and Recommendations

Before the I-15 EIS process was initiated, many transportation planning studies had been conducted for I-15. The 15 studies that are most relevant to the I-15 EIS are summarized below. The Utah Department of Transportation (UDOT) considered these 15 studies as it developed the purpose of and need for the I-15 project. Needs identified in these studies that have not been addressed through a project were reviewed for their relevance to the current I-15 project. Not all needs identified in the studies below would be addressed by the current I-15 project.

A.2.1 I-15 North Corridor Downtown Salt Lake City to Kaysville – Draft Environmental Impact Statement

In 1998, UDOT completed a Draft EIS for I-15 from downtown Salt Lake City to Kaysville (UDOT 1998). The purpose of the Draft EIS consisted of increasing safety and efficiency of the movement of people and goods projected for the year 2020, improving design deficiencies, and improving east-west pedestrian and bicycle connections. The proposed action was an expansion of I-15 from 6 to 10 lanes (5 lanes in each direction) from 600 North in Salt Lake City to 200 North in Kaysville. The proposed action included 4 mixed-flow lanes in each direction and 1 high-occupancy-vehicle (HOV) lane in each direction. In addition, all existing interchanges were to be replaced with high-capacity, operationally efficient facilities. The target level of service for the study was LOS D. The preferred alternative had six categories of improvements: intelligent transportation systems (ITS), transportation system management (TSM), travel demand management strategies (TDM), transit expansion, construction of Legacy Parkway, and capacity improvements to I-15 and existing interchanges in the study area.

Since this Draft EIS was published, many of the ITS, TSM, TDM, and transit strategies have been implemented, Legacy Parkway has been constructed, and I-15 has been widened to the recommended footprint between Center Street in North Salt Lake to State Street in Farmington. Between State Street in Farmington and 200 North in Kaysville, I-15 was widened to 4 travel lanes in each direction, a narrower footprint than what was proposed for the proposed action in the Draft EIS.

A.2.2 I-15 North and Proposed Commuter Rail Collaborative Design Planning Study

In 2009, UDOT and the Utah Transit Authority (UTA) completed the I-15 North and Commuter Rail Collaborative Design Planning Study (UDOT and UTA 2009) in response to the Utah state legislature's request for the agencies to work collaboratively to identify and transfer property owned by UDOT along the Union Pacific Railroad (UP) mainline corridor to UTA. The purpose of the land transfer was to preserve a corridor wide enough for future passenger rail projects. The study also analyzed expected conflicts between the future I-15 north reconstruction and commuter rail projects. Specifically, the study identified and resolved conflicts between the current (single-track) and future (double-track) UTA commuter rail projects and the proposed I-15 North Reconstruction project, which will widen and reconstruct I-15 in Davis County as described in the 1998 Draft I-15 North Corridor EIS (and now in this current I-15 EIS). The study summarizes roadway and rail conflicts and resolutions, barrier and retaining wall needs to resolve roadway and rail conflicts, drainage engineering issues and proposed detention ponds, structure conflicts, conveyance and easement issues and needs, and utility issues and resolutions. The study includes the



UTA Commuter Rail and UDOT I-15 Interface Agreement that describes the responsibility of UDOT and UTA in each "conflict zone" identified for the corridor.

A.2.3 Salt Lake City Pedestrian and Bicycle Master Plan

In 2015, Salt Lake City completed the *Salt Lake City Pedestrian and Bicycle Master Plan* (Salt Lake City 2015). The vision for the plan was to create safe, convenient, comfortable, and viable transportation options that connect people to places, foster recreational and economic development opportunities, improve personal health and the environment, and elevate quality of life for residents and visitors of Salt Lake City. The following pedestrian priority corridors crossing I-15 were identified in the needs assessment study area: 600 North, 300 North, 400 South, 1300 South, and 1700 South. These pedestrian corridors were identified as locations important to east-west connectivity. The Transvalley Corridor, an east-west multi-use path, was also identified in the plan; it crosses I-15 in the needs assessment study area at 900 South. At this location, the Transvalley Corridor is known as the 9-Line Trail and has since been partially constructed.

A.2.4 Wasatch Front Central Corridor Study

In 2015, Utah's four largest transportation agencies came together to conduct the Wasatch Front Central Corridor Study (UDOT and others 2015). These agencies are the Mountainland Association of Governments, UDOT, UTA, and WFRC. The goal of the study was to develop an integrated range of solutions along the I-15/FrontRunner corridor to serve Utahns through 2050. The I-15/FrontRunner corridor includes the entire needs assessment study area. The study evaluated three scenarios that integrated I-15, side streets, transit, active transportation, and other transportation-related improvements. The study recommended a Hybrid Mobility Scenario that is a combination of managing the existing transportation system on I-15 and side streets and building more transit and active transportation facilities. Specific I-15 recommendations included an expanded collector-distributor (C-D) system; enhanced variable pricing on all non-carpool lanes during rush hours to reduce congestion; and new, barrier-separated lanes exclusively for carpooling and premium variable pricing to help reduce congestion. These recommendations will be reviewed as part of the I-15 EIS.

A.2.5 West Davis Corridor Final Environmental Impact Statement and Section 4(f) Evaluation

In 2017, UDOT finalized the West Davis Corridor EIS and Section 4(f) evaluation (UDOT 2017). The proposed action was to improve regional mobility and enhance peak-period mobility in western Davis and Weber Counties. The primary purposes of the project were to reduce delay and congestion in western Davis and Weber Counties in the West Davis Corridor study area. The West Davis Corridor preferred alternative is currently under construction and includes a new system-to-system interchange on I-15 south of Glovers Lane in Farmington. Construction is anticipated to be completed in 2024.

A.2.6 I-15; 400 South, SLC and 2600 South, Woods Cross Traffic Study

In 2018, UDOT completed a traffic study that analyzed I-15 between 400 South in Salt Lake City and 2600 South in Woods Cross. This study determined that the northbound direction of I-15 currently experiences delay in the PM peak period between Warm Springs Road in North Salt Lake and 2600 South



in Woods Cross. This segment of I-15 congestion is due to the heavy ramp volumes entering I-15 from the Beck Street on-ramp. This is further exacerbated by the major system-to-system merge of Interstate 215 (I-215) traffic near the on-ramp. This study determined that the southbound direction of I-15 currently experiences delays during the AM peak hour at the south end of the study corridor for this study between 1000 North in North Salt Lake and Interstate 80 (I-80) in Salt Lake City. This is due to closely spaced interchanges of 1000 North, 600 North, I-80 off-ramps, and 400 South. Congestion due to heavy on-ramp volumes from 600 North and the traffic positioning in the outside lanes to exit at I-80 and 400 South causes slowdowns on I-15. This portion of I-15 is a major corridor for commuting traffic. Various analyses were performed to determine appropriate improvements that would alleviate traffic congestion for the short and middle terms in both northbound and southbound directions. Improvements that were analyzed include widening, C-D ramps, additional lanes on ramps, ramp metering, and more. Based on this analysis, three alternatives were recommended:

- Widening 400 South to I-215: Add a general-purpose lane in both the southbound and northbound directions on I-15 between 400 South and I-215.
- Widening Beck Street to I-215: Add a general-purpose lane in both the southbound and northbound directions on I-15 between Beck Street and I-215.
- Widening at 400 South with U.S. Highway 89 C-D Ramp: Add a general-purpose lane in both the southbound and northbound directions on I-15 between 400 South and I-215. Also add a C-D ramp for traffic entering I-15 at I-215 and exiting I-15 at 2600 North.

A.2.7 Future of FrontRunner Report

In 2018, UTA conducted a study that looked at the long-range needs of its FrontRunner commuter rail service (UTA 2018). The study evaluated several improvement and expansion scenarios. The scenarios ranged from "low investment" to "high investment" and modeled ridership outcomes. Investments include station and platform improvements, additional track, double track, electrification of operations, higher speeds, and more. The High Investment with Infill Stations scenario showed the highest projected ridership. The High Investment Scenario with Infill Stations includes additional infrastructure to expand service and increase reliability, electric infrastructure improvements, further extensions to the north and south, and additional stations. Elements of this scenario are listed in the RTP and include the electric infrastructure and double track.

A.2.8 U.S. 89 Farmington to I-84 State Environmental Study

In 2018, UDOT finalized the U.S. 89 State Environmental Study: Farmington to I-84 (UDOT 2018). The study area encompassed U.S. 89 from Shepard Lane in Farmington, Davis County, to Interstate 84 (I-84) in South Weber, Weber County, Utah. The intent of the project is to improve regional and local mobility, enhance the linkage between I-15 and I-84 on U.S. 89, address current and future travel demand, and improve safety. The preferred alternative includes widening U.S. 89 from a four-lane arterial to a six-lane freeway from Shepard Lane to I-84 with limited access, and grade-separating or adding new interchanges at all intersections. The project is under construction and is anticipated to be completed in 2023.



A.2.9 I-15 Northbound; I-215 South Interchange Murray and 600 North Traffic Study

In 2019, UDOT completed a traffic study that analyzed I-15 from the I-215 interchange in Murray to 600 North in Salt Lake City (UDOT 2019). This study determined that the northbound direction of I-15 experiences delays during the AM peak hours (from 7 to 9 AM) throughout the study area for that study. This segment of I-15 provides regional connectivity from Murray to Salt Lake City and serves as a major corridor for commuter traffic. The goal of the study was to evaluate anticipated traffic growth in

What is a flyover ramp?

A flyover ramp is a gradeseparated ramp that crosses above another road.

2040, identify solutions to improve northbound traffic, and mitigate traffic deficiencies. Improvements that were analyzed included widening I-15, C-D ramps, additional lanes and reconfiguration of ramps, braided ramps, and more. Based on this analysis, two alternatives were recommended.

- Widening I-15 from I-215 South to 600 North: Add a general-purpose lane in the northbound direction on I-15 between I-215 and 600 North.
- Widening I-15 with 1300 Braid, I-80 Left Access, and 5400 South Auxiliary Lane. Add a general-purpose lane in the northbound direction on I-15 between I-215 and 600 North. Also add a flyover ramp from northbound I-15 to eastbound I-80 that would merge onto I-80 on the left. Construct a single-lane braided ramp between the 1300 South on-ramp and the westbound I-80 off-ramp. Add an auxiliary lane between the I-215 on-ramp and the 5400 South off-ramp along with adjusted lane change distances for northbound I-15 to eastbound I-80 and 600 South.

A.2.10 Davis County I-15 Study

In 2020, UDOT completed a traffic study that analyzed I-15 from 400 South in Salt Lake City to 31st Street in Ogden (UDOT 2020a). The purpose of the study was to evaluate the I-15 corridor using an updated traffic model that included the West Davis Corridor, U.S. 89 grade separation, HOV lanes on I-15, and several other long-range plan projects that were not included in a previous analysis of the area. The study divided the I-15 study area into four segments and evaluated each segment with a proposed cross section of five general-purpose lanes and one HOV lane in each direction and interchange improvements. The study concluded that widening I-15 between 400 South in Salt Lake City and U.S. 89 in Farmington and replacing several interchanges (Center Street, 2600 South, 500 South, 400 North, and Parrish Lane) would provide the greatest benefit to the I-15 corridor in the study area for that study. The study analysis predicted that widening and updating interchanges in this segment would save the traveling public 10,600 hours of delay per day.

A.2.11 Shepard Lane Interchange Environmental Assessment

In 2020, UDOT finalized the Shepard Lane Interchange Environmental Assessment (UDOT 2020b), which evaluated a new interchange on I-15 at Shepard Lane. The goal was to identify an alternative that reduces congestion and improves safety on mainline I-15 and U.S. 89 by decreasing travel demand on Park Lane in 2050. Park Lane is within the I-15 needs assessment study area. The preferred alternative is a diamond interchange on I-15 at Shepard Lane with a multi-use trail on the north side of Shepard Lane and a sidewalk on the south side of Shepard Lane. As part of the project, UDOT will also build a new pedestrian crossing of



I-15 and U.S. 89 on Park Lane that will improve multimodal access to the Lagoon amusement park, Farmington Station Park, and the Farmington FrontRunner station. Streets immediately adjacent to the interchange will be realigned to improve connections and traffic flow at the new interchange, improve bicycle and pedestrian connections, and accommodate future FrontRunner plans. The Shepard Lane interchange is funded, and construction is planned for 2024.

A.2.12 South Davis County Active Transportation Plan

In 2020, the Cities of Bountiful, Centerville, and North Salt Lake adopted the *South Davis County Active Transportation Plan* (APD and TR 2020). The plan's goals are to improve connectivity, improve safety, increase recreation opportunities, improve sustainability by improving air quality, and increase partnerships in the community to realize shared interests in active transportation. The study identified several barriers to bicycle and pedestrian travel and made several infrastructure improvement recommendations in the I-15 needs assessment study area (Table A-2).

Table A-2. Barriers and Recommendations in the Needs Assessment Study Area Identified in the South Davis County Active Transportation Plan

| I-15 or Cross Street | City | Barrier Description | Recommendation from Plan | | | | |
|-----------------------------|-----------------|---------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------|--|--|--|--|
| 925 South / Glovers Lane | Farmington | No connections across I-15 between the frontage road and Legacy Parkway trail between Glovers Lane and Parrish Lane | Not applicable ^a | | | | |
| Parrish Lane | Centerville | Street is a barrier to accessing Legacy Parkway trail and to walkability in downtown Centerville | Connectivity improvements across Parrish Lane east of I-15 | | | | |
| 400 North | West Bountiful | Street is a barrier due to lack of facilities | Not applicable ^a | | | | |
| 500 South | West Bountiful | High traffic and high speeds are a barrier to bicycling; poor pavement quality | Not applicable ^a | | | | |
| 1100 North / 2600 South | North Salt Lake | Yes, the street, rail crossings, and I-15 crossing are all barriers | Study proposed; and railroad crossing improvement | | | | |
| Main Street | North Salt Lake | Railroad crossings are barriers | New bicycle lanes; and railroad crossing improvement | | | | |
| Center Street | North Salt Lake | Yes, rail and I-15 crossings are a barrier | New pathway parallel to Center Street | | | | |
| Warm Springs | Salt Lake City | Road is a low-stress facility for bicyclists; however, it is frequently blocked by trains | Not applicable ^a | | | | |

Source: APD and TR 2020

^a No recommendations were identified in the plan for this crossing location.



A.2.13 Davis-SLC Community Connector

UTA is working in partnership with city and regional representatives to plan for public transportation improvements to support growth between southern Davis County and northern Salt Lake County. Building on the successes of routes 455 and 470, and aligning with the RTP, the Davis–SLC Community Connector is a proposed bus rapid transit (BRT) system connecting communities to opportunities such as jobs, entertainment, and recreation (UTA 2021). The proposed Davis–SLC Community Connector would connect Park Lane in Farmington to the University of Utah in Salt Lake City. The proposed alignment would generally be east of I-15 and would cross I-15 in Farmington to access the Farmington FrontRunner station. This study is ongoing.

A.2.14 600/700 North Mobility, Safety, and Transit Improvements Study

Salt Lake City initiated a study (Salt Lake City 2021) to create a plan for the 600 North and 700 North corridor that connects Capitol Hill near downtown Salt Lake City with the west-side neighborhoods. The purpose of the study is to identify specific projects that can be implemented to promote safety, enable mobility for active modes and transit, and better serve the surrounding neighborhoods. The study will review options for the 600 North interchange on I-15 and transit service in the needs assessment study area. This study is ongoing.

A.2.15 I-15 and Parrish Lane SPUI Concept Report

UDOT prepared a concept report (UDOT 2016) for a new single-point urban interchange (SPUI) at the Parrish Lane interchange on I-15 in Centerville. The concept report included a traffic analysis that evaluated several other interchange concepts in addition to the recommended SPUI concept. The concept report also included preliminary design and evaluation of potential environmental and community impacts.



A.3 Regional Transportation Planning Project List

Table A-3 lists the planned highway and transit projects in WFRC's 2019–2050 RTP in the needs assessment study area. The current I-15 project is identified in the RTP as I-15 widening from Farmington to Salt Lake County line (project R-D-53) and I-15 widening in Davis County to 600 North (project R-S-137). Maps and tables with more information about these projects are available on the WFRC's 2019–2050 RTP website at https://wfrc.org/vision-plans/regional-transportation-plan/2019-2050-regional-transportation-plan/.

Table A-3. Planned Transportation Improvements in the 2019–2050 RTP in the Needs Assessment Study Area

| Facility | RTP Identification Number(s) | Limits | Description | Phase ^a (Need/Fund) |
|--------------------------|------------------------------------|---------------------------------------------------------------------|-------------------------------------------------------------------------------------|-----------------------------------|
| Highway Projects | | | | |
| I-15 | R-D-53 | I-15 Widening: Farmington to Salt Lake County border | Widening (add 1 high- occupancy/transit [HOT] lane northbound and southbound) | 1/3 |
| I-15 | R-S-137 | I-15 Widening Davis County to 600 North | Widening (to 8 general-purpose lanes + 4 HOT lanes) | 1/3 |
| Park Lane | R-D-22 | Park Lane | Operational | 1 |
| 500 South | R-D-23 | 500 South: I-15 to Main Street | Operational | 2 |
| Center Street | R-D-24 | Center Street: Legacy to U.S. 89 | Operational | 1 |
| I-15 | R-D-40; R-S-132 | I-15/Managed Motorways | Operational | 1/2 |
| I-15 | R-D-41 | I-15 Widening: Weber County to Farmington | Widening (add 1 general-purpose lane northbound and southbound) | 1/U |
| Legacy Parkway | R-D-42 | Legacy Parkway from I-15/U.S. 89 to I-215 | Widening (add 1 HOT northbound and southbound) | 1/2 |
| Redwood Road | R-D-46 | Redwood Rd.: 500 South to 2600 South Widening | Widening to 5 lanes | 2/3 |
| 1250 West/650 West | R-D-52 | 1250 West/650 West: New road Glovers to 1275 North | New construction | 1/1 |
| Farmington frontage road | R-D-54 | Farmington Frontage Road Connection: Lagoon Drive to 200 West | New construction | 3/3 |
| U.S. 89 | R-D-56 | U.S. 89: widen to 6 lanes between I-15 and U.S. 89 | Widening | 1/1 |
| U.S. 89 | R-D-57 | 500 West (U.S. 89): I-15 to 2600 South. | Operational | 1/2 |
| Davis Boulevard | R-D-58 | Davis Boulevard. Extension: Davis Boulevard to 400 North | New construction | 3/3 |
| I-15/Parrish Lane | R-D-73 | I-15 Parrish Lane interchange | Interchange Improvement | 2/2 |
| Porter Lane | R-D-74 | Porter Lane overpass of I-15 | Grade-separated crossing | 1/2 |



Table A-3. Planned Transportation Improvements in the 2019–2050 RTP in the Needs Assessment Study Area

| Facility | RTP Identification Number(s) | Limits | Description | Phase ^a (Need/Fund) |
|-------------------------|------------------------------------|-----------------------------------------------------------------------------|--------------------------|-----------------------------------|
| 500 South | R-D-75 | 500 South crossing of rail line at 800 West | Grade-separated crossing | 1/1 |
| 1500 South | R-D-76 | 1500 South crossing of rail line at 900 West | Grade-separated crossing | 2/2 |
| 2600 South/1100 North | R-D-77 | 2600 South/1100 North rail crossing at 1050 West | Grade-separated crossing | 1/1 |
| Center Street | R-D-78 | Center St. Overpass Rail crossing at 300 West | Grade-separated crossing | 1/1 |
| I-215/I-15/U.S. 89 | R-D-79 | I-215/I-15/U.S. 89 interchange | Interchange Improvement | 3/U |
| I-215/Legacy Parkway | R-D-80 | I-215/Legacy Pkwy. Interchange | Interchange Improvement | 3/U |
| I-15 | R-S-136 | I-15 HOT Ramps and Reversible Lanes: Davis County to Utah County | Widening | 1/3 |
| I-15 | R-S-138 | I-15 variable-price freeway lanes Davis County to Utah county | Operational | 1/U |
| Transit Projects | | | | |
| FrontRunner | T-D-1/T-S-1 | Doubletrack FrontRunner: Davis and Salt Lake Counties | Upgrade | 1/2 |
| FrontRunner | T-D-2/T-S-2 | Electrify FrontRunner | Upgrade | 2/U |
| Bus | T-D-3/T-S-3 | Davis-SLC Community Connector Bus Rapid Transit (BRT) | BRT | 1/1 |
| | T-D-4 | North Redwood Corridor Core Service | Core Service | 1/2 |
| Bus | T-D-5/T-S-5 | East Davis Express Bus: Weber to Salt Lake County | Express Bus | 3/U |
| | T-D-9 | Clearfield to Woods Cross Core Service 15 | Core Service 15 | 1/2 |
| | T-D-12 | Centerville FrontRunner Station on Parrish Lane | New FrontRunner station | 2/U |
| Active Transportation I | Projects | | | |
| Legacy Parkway Trail | A-D-42 | Legacy Parkway Trail extension between Shepard Lane and Red Barn Lane | Shared-use path | 1/1 |
| Park Lane | A-D-44 | Park Lane from Clark Lane to Main Street | Shared-use path | 1/1 |
| Gentile Trail | A-D-108 | Gentile Trail from Legacy Parkway Trail to Preserve Park Trail | Shared-use path | 1/1 |
| Park Lane | A-D-153 | Overpass at Park Lane in Farmington | Overpass | 1/1 |



Table A-3. Planned Transportation Improvements in the 2019–2050 RTP in the Needs Assessment Study Area

| Facility | RTP Identification Number(s) | Limits | Description | Phase ^a (Need/Fund) |
|-------------------------------|------------------------------------|---------------------------------------------------------------|-----------------------------------------------------------|-----------------------------------|
| Legacy Parkway | A-D-155 | Overpass at Legacy Parkway in Farmington | Overpass | 1/1 |
| 200 West | A-D-120 | 200 West from State Street to frontage road | Bicycle lane | 1/1 |
| State Street | A-D-48 | State Street from Station Parkway to 185 East | Bicycle lane | 1/1 |
| Glovers Lane | A-D-50 | Glovers Lane from West Davis Corridor Trail to 200 East | Bicycle lane | 1/1 |
| 2025 North | A-D-51 | 2025 North from frontage road to Main Street | Bicycle lane | 3/3 |
| Union Pacific Railroad tracks | A-D-156 | Overpass to cross Union Pacific Railroad line at 2025 North | Overpass | 3/3 |
| Chase Lane | A-D-53 | Chase Lane from frontage road to 700 East | Bicycle lane | 2/2 |
| Parrish Lane | A-D-54 | Parrish Lane from Legacy Parkway Trail to 400 East | Bicycle lane | 1/1 |
| Porter Lane | A-D-55 A-D-157 | Porter Lane from Legacy Parkway Trail to 400 West | Bicycle lane and overpass | 2/2 |
| Lagoon Drive | A-D-109 | Lagoon Drive from Park Lane to 400 West | Shared use path | 1/1 |
| Lagoon Drive | A-D-115 | Lagoon Drive from Park Lane to State Street | Bicycle lane | 1/1 |
| Frontage road | A-D-121 | Frontage Road from Parrish Lane to Pages Lane | Bicycle lane | 2/2 |
| Pages Lane | A-D-58 | Pages Lane from Legacy Parkway Trail to 400 East | Bicycle lane | 1/1 |
| 400 North | A-D-58 | 400 North from 1100 West to Main Street | Bicycle lane | 1/1 |
| 500 South | A-D-61 | 500 South /U.S. 89 intersection bicycle lane | Bicycle lane | 1/1 |
| 700 West and 800 West | A-D-112 | 700 West to 800 West Centerville from 500 South to 1500 South | Bicycle lane | 1/1 |
| 1500 South | A-D-63 | 1500 South from Mountain View Boulevard to Main Street | Bicycle lane | 1/1 |
| Overland Road/Pacific Avenue | A-D-173 | Overland Road/Pacific Avenue from 2600 South and Main Street | Side path | 2/2 |
| 2600 South/1100 North | A-D-178 | 2600 South/1100 North from U.S. 89 to 1100 West/Main Street | Bicycle and pedestrian improvements; further study needed | 3/U |



Table A-3. Planned Transportation Improvements in the 2019–2050 RTP in the Needs Assessment Study Area

| Facility | RTP Identification Number(s) | Limits | Description | Phase ^a (Need/Fund) |
|----------------------------|------------------------------------|---------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|
| U.S. 89/State Street | A-D-171 | U.S. 89 from 925 North to 2600 South | Bicycle and pedestrian improvements; side path | 2/2 |
| Main Street | A-D-162 | Main Street from 1100 North to U.S. 89 | Bicycle lane | 1/1 |
| I-15 Trail | A-D-166 | I-15 Trail from Center Street to U.S. 89 in North Salt Lake | Side path | 1/1 |
| Beck Street/frontage road | A-S-179 | Beck Street/Frontage Road from U.S. 89 Trail to 400 West | Shared-use trail | 2/2 |
| Warm Springs Road | A-S-328 | Warm Springs Road from 1800 North to 900 West | Shared lane | 1/1 |
| 900 West | A-S-313 | 900 West between 1000 North and Warm Springs Road | Bicycle lane | 1/1 |
| 600 North | A-S-3 | 600 North between 800 West and 300 West | 600 North in its current configuration might not support the addition of a bicycle lane. Additional review and coordination are needed | 2/2 |
| 300 North | A-S-309 | 300 North from 200 West to Oakley Street | Bicycle lane | 1/1 |
| Folsom Rail Corridor | A-S-6 | Folsom Rail Corridor from Jordan River Parkway to 500 West | Shared-use path | 1/1 |
| 400 South Viaduct Trail | A-S-308 | 400 South Viaduct Trail from 900 West to 500 West | Shared-use path | 1/1 |
| 9-Line Trail | A-S-334 | 9-Line Trail from 750 West to Lincoln Street | Shared-use path | 1/1 |
| 1300 South | A-S-10 | 1300 South from 700 West to 700 East | Bicycle lane | 1/1 |

Source: WFRC 2019

^a Phase 1 includes projects planned between 2019 and 2030. Phase 2 includes projects planned between 2031 and 2040, and Phase 3 includes projects planned between 2041 and 2050. "U" identifies projects that are unfunded and might not be built until after 2050. Unfunded projects are not included in the 2050 no-action conditions.



A.4 Local Land Use Plans

Table A-7 lists the local land use plans that were reviewed and considered in the I-15 project. Local land use plans informed the travel demand model used to describe the conditions in 2050 in the needs assessment study area.

Table A-4. Local Land Use Plans in the Needs Assessment Study Area

| Jurisdiction | Land Use Plan Name | Source |
|----------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------|
| Davis County | Davis County General Plan, adopted 2006 | https://www.daviscountyutah.gov/docs/librariesprovider29/planning-docsdavis-county-general-plan/general_plan_introduction.pdf?sfvrsn=98184353_2 |
| Davis County | • Resource Management Plan, adopted 2017 | http://www.daviscountyutah.gov/docs/librariesprovider28/default-document-library/davis-rmpfinal-aproved-8-1-17.pdf |
| City of Bountiful | Land Use Master Plan, adopted 2009 | https://www.bountifulutah.gov/file/cea33974-ca78-4843-8aa6- f5f6905581ea |
| City of Centerville | Centerville City General Plan, adopted 1995 | https://www.centervilleutah.gov/154/General-Plan |
| City of Farmington | Farmington General Plan, adopted 2016 | http://www.farmington.utah.gov/departments/community- development/code-enforcement/general-plan-ordinances- development/ |
| City of North Salt Lake | North Salt Lake General Plan, adopted 2013 | https://www.nslcity.org/162/Plans-Ordinances |
| City of West Bountiful | West Bountiful City General Plan, adopted 2019 | https://westbountiful.municipalcodeonline.com/book?type=plan#nam e=ACKNOWLEDGMENTS |
| City of Woods Cross | Woods Cross City General Plan, updated 2019 and adopted 2020 | https://www.woodscross.com/index.asp?SEC=D0D746AD-2A71- 4F42-87C7-460CE4382955 |
| Salt Lake City | Capitol Hill Master Plan, amended 2001 Northwest Master Plan, adopted 1992 and amended 2004 Downtown Plan, adopted 2016 Westside Plan, adopted 2014 | https://www.slc.gov/planning/master-plans/ |



A.5 Supplemental Data for I-15 Project Needs

A.5.1 Safety Data

The crash data and associated analysis in this EIS are protected under 23 United States Code Section 409.

The crash analysis conducted for the needs assessment study area identified 15 "hot spot" locations where there were crashes with a severity level of 4 or greater (serious injury or fatality) between 2018 and 2020.

In general, more crashes occur in Salt Lake County than Davis County, where there is higher average annual daily traffic (AADT). There are also a directional and temporal pattern to

What are the levels of crash severity?

UDOT classifies crash severity in five levels:

- 1. No injury (property damage only)
- 2. Possible injury
- 3. Minor injury
- 4. Serious injury
- 5. Fatality

crashes: southbound travel has more crashes during the morning hours (6 AM to 9 AM), and northbound travel has more crashes during the evening hours (3 PM to 6 PM). This pattern follows rush-hour traffic characteristics between Davis and Salt Lake Counties, and it aligns with project needs to support travel demand, reduce congestion, and standardize road elements such as shoulder widths (road shoulders benefit safety by adding a buffer between traffic and fixed objects and by providing room for disabled vehicles and emergency response). Figure A-2 shows the crash data by direction of travel for 2018 to 2020.

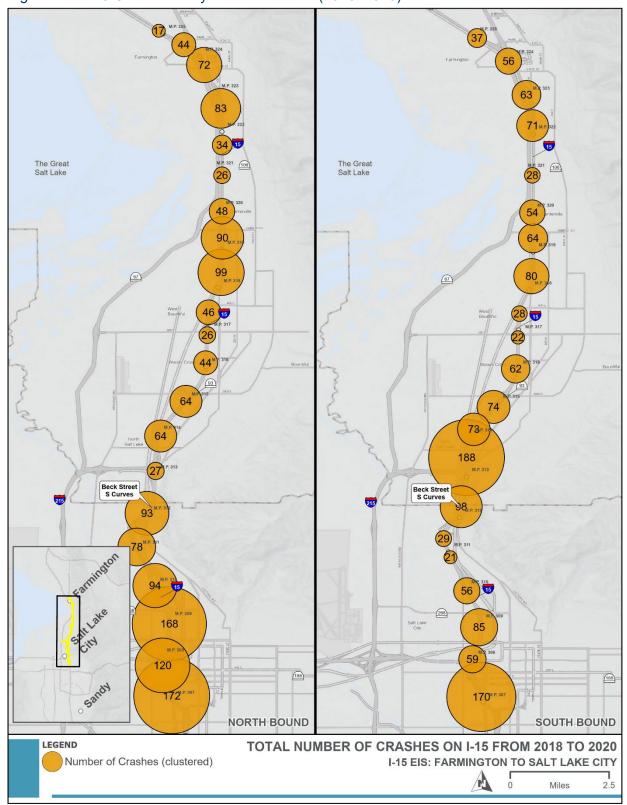


Figure A-2. I-15 Crash Data by Travel Direction (2018–2020)

A.5.1.1 I-15 Southbound Crash Summary

In the southbound direction on I-15, there are seven hot spots with suspected serious-injury-severity crashes and/or fatalities. The top three types of southbound crashes are front to rear (n=528), single vehicle (n=499), and sideswipe in same direction (n=352) crashes. A high number of front-to-rear and sideswipe crashes is often associated with congestion. The top four first harmful events for crashes are collisions with other motor vehicles (n=923), collisions with concrete barriers (n=306), collisions with a non-fixed object (n=28), and collisions with a thrown or fallen object (n=28). Most single-vehicle crashes are with a concrete barrier or other object or animal in the road.

Table A-5. Crash Severity by Segment for Southbound Travel on I-15

| Southbound Travel From/To | No Injury | Possible Injury | Suspected Minor Injury | Suspected Serious Injury | Fatal | Total Number of Crashes by Location ^a | Percent of All Southbound Crashes |
|------------------------------------|--------------|--------------------|---------------------------|--------------------------------|-------|--------------------------------------------------------|--------------------------------------------|
| Park Lane to U.S. 89 | 55 | 3 | 10 | _ | _ | 68 | 4.7% |
| U.S. 89 to 200 West | 39 | 5 | 5 | _ | _ | 49 | 3.4% |
| 200 West to Parrish Lane | 138 | 26 | 20 | 1 | _ | 185 | 12.9% |
| Parrish Lane to 500 West | 77 | 14 | 10 | 2 | 1 | 104 | 7.2% |
| 500 West to 500 South | 67 | 11 | 3 | _ | _ | 81 | 5.6% |
| 500 South to 2600 South | 70 | 11 | 3 | 2 | _ | 86 | 6.0% |
| 2600 South to I-215 | 129 | 34 | 17 | _ | _ | 180 | 12.5% |
| I-215b to Warm Springs | 179 | 38 | 19 | 1 | _ | 237 | 16.5% |
| Warm Springs to 600 North | 84 | 22 | 8 | 1 | 2 | 117 | 8.1% |
| 600 North to 400 South | 97 | 28 | 9 | 1 | _ | 135 | 9.4% |
| 400 South to 1300 South | 136 | 45 | 10 | 4 | _ | 195 | 13.6% |
| Total crashes by type ^a | 1,071 | 237 | 114 | 12 | 3 | 1,437 | |
| Percent of crashes | 74.5% | 16.5% | 7.9% | 0.8% | 0.2% | | |

Pink denotes hot spot location for southbound travel.

^a Three-year period 2018–2022 and for southbound travel only.

^b Location of the first curve on the I-15 S-curve at Beck Street when traveling southbound.



A.5.1.2 I-15 Northbound Crash Summary

In the northbound direction, there are eight hot spots with suspected serious-injury-severity crashes and/or fatalities. The top three types of southbound crashes are front to rear (n=666), single vehicle (n=494), and sideswipe in same direction (n=309) crashes. A high number of front-to-rear and sideswipe crashes is often associated with congestion. The top three first harmful events for crashes are collisions with other motor vehicles (n=1,027), collisions with concrete barriers (n=259), and collisions with a thrown or fallen object (n=41). Most single-vehicle crashes are with a concrete barrier or other object or animal in the road.

Table A-6. Crash Severity by Segment for Northbound Travel on I-15

| Northbound Travel From/To | No Injury | Possible Injury | Suspected Minor Injury | Suspected Serious Injury | Fatal | Total Number of Crashes by Location ^a | Percent of All Northbound Crashes |
|----------------------------------------|--------------|--------------------|---------------------------|--------------------------------|-------|--------------------------------------------------------|--------------------------------------------|
| U.S. 89 to Park Lane | 47 | 15 | 4 | 1 | _ | 67 | 4.4% |
| 200 West to U.S. 89 | 63 | 13 | 10 | _ | _ | 86 | 5.6% |
| Parrish Lane to 200 West | 119 | 29 | 13 | _ | _ | 161 | 10.5% |
| 500 West to Parrish Lane | 111 | 19 | 16 | 1 | 1 | 148 | 9.7% |
| 500 South to 500 West | 60 | 20 | 12 | _ | _ | 92 | 6.0% |
| 2600 South to 500 South | 73 | 8 | 9 | 1 | _ | 91 | 5.9% |
| I-215 to 2600 South | 82 | 13 | 13 | _ | 1 | 109 | 7.1% |
| Warm Springs to I-215 | 55 | 19 | 9 | 1 | _ | 84 | 5.5% |
| 600 North to Warm Springs ^b | 149 | 50 | 17 | 1 | _ | 217 | 14.2% |
| 400 South to 600 North | 142 | 54 | 18 | 4 | _ | 218 | 14.2% |
| 1300 South to 400 South | 191 | 52 | 12 | 3 | _ | 258 | 16.9% |
| Total crashes by type ^a | 1,092 | 292 | 133 | 12 | 2 | 1,531 | |
| Percent of crashes | 71.3% | 19.1% | 8.7% | 0.8% | 0.1% | | |

Pink denotes hotspot location for southbound travel.

^a Three-year period 2018-2022 and for northbound travel only.

^b Location of the first curve on the I-15 S-curve at Beck Street when travelling northbound.



A.5.2 Outdated Roadway Features and Design Summary

The project team analyzed the horizontal and vertical alignments of I-15 and identified several outdated roadway geometric features that contribute to congestion and safety issues. The definition of standard roadway geometry is based on the current highway design standards established by the American Association of State Highway and Transportation Officials (AASHTO 2018). Design standards have been updated over time. Although I-15 met design standards when it was originally constructed, many elements of I-15 are now outdated and do not meet current design standards. Roadway geometry includes the horizontal alignment (how the roadway curves left and right) and vertical alignment (changes in grade or how the roadway curves up and down) and their effects on stopping sight distance. Stopping sight distance is the distance that it takes for a driver to see an obstruction and safely stop their vehicle without hitting the object. AASHTO requires that drivers have an unobstructed view down the road that is at least as long as the stopping sight distance.

A.5.2.1 Barriers

The barriers along I-15 do not meet the 2016 *Manual for Assessing Safety Hardware* (MASH) requirements (AASHTO 2016). For example, MASH requires F-shape concrete barriers for high-speed facilities such as I-15, whereas the existing barriers along I-15 are "New Jersey"—shaped.

A.5.2.2 Interchange and Ramp Needs

There are a few features at on- and off-ramps in the needs assessment study area that do not meet current design standards. Ramp meter storage is insufficient at many ramps, which has contributed to some ramps, such as 600 North, having traffic volumes that exceed capacity during peak periods. In addition to the items listed below in Table A-7, shoulder widths are inconsistent and do not meet current design standards along several ramps, and there are several locations where the on-ramp lane taper is half the distance of standard. The lane taper standard is 600 feet long and a 50:1 ratio; however, in many locations in the study area, it is 300 feet and 25:1. Table A-7 lists the locations of lengths, divergence angles, spacing, and design speeds that do not meet current design standards.



Table A-7. Interchange and Ramp Needs

| Location | Design Element | UDOT Standard | Existing Conditions |
|-------------------------------------------------------------|-------------------------------------------------------------------------------------------------|---------------------------|---------------------------|
| 500 West southbound offramp (exit 317) | Exit is located on the opposite side of standard | Right exit | Left exit |
| 500 South to 400 North southbound ramps (exits 316 and 317) | The weaving distance between the entrance and exit ramps is too short | 1,600 ft | 1,205 ft |
| 500 South to 400 North northbound ramps (exits 316 and 317) | The weaving distance between the entrance and exit ramps is too short | 1,600 ft | 1,320 ft |
| 400 North southbound on-ramp (exit 317) | Acceleration length is too short | 1,790 ft (0 to 75 mph) | 1,565 ft (0 to 65 mph) |
| 500 South southbound off-ramp (exit 316) | Divergence angle is greater than standard | 2–5 degrees | 12 degrees |
| I-15 to I-215 southbound (exit 313) | Free-flow terminal design speed is lower than standard | 65 mph | 55 mph |
| I-15 to I-215 southbound (exit 313) | Divergence angle is greater than standard | 2–5 degrees | 10 degrees |
| I-15 to I-215 southbound (exit 313) | Divergence angle is greater than standard | 2–5 degrees | 10 degrees |
| I-15 and I-215 interchange | Ramp terminal spacing is too short. Between the southbound exit ramps, there should be 1,000 ft | 1,000 ft | 900 ft |
| I-15 to Beck Street southbound (exit 312) | Free-flow terminal design speed is lower than standard | 65 mph | 40 mph |
| I-15 to Beck Street southbound (exit 312) | Divergence angle is greater than standard | 2–5 degrees | 7 degrees |
| I-15 to Beck Street southbound (exit 312) | Divergence angle is greater than standard | 2–5 degrees | 7 degrees |
| 2100 North southbound off-ramp (exit 311) | Free-flow terminal design speed is lower than standard | 65 mph | 25 mph |
| 2100 North Southbound off-ramp (exit 311) | Ramp deceleration length is too short | 700 ft | 475 ft |
| 2100 North northbound on-ramp (exit 311) | Ramp design speed is lower than standard and inconsistent with other ramps in study area | 40 mph | 30 mph |
| 2100 North northbound off-ramp (exit 311) | Free-flow terminal design speed is lower than standard | 65 mph | 40 mph |
| 1000 North/900 West southbound on-ramp (exit 310) | Weaving distance between the on- and off-ramps is too short | 1,600 ft | 1,500 ft |
| 1000 North/900 West southbound off-ramp (exit 310) | Intersection skew of off-ramp and 900 West intersection is below standard | 90–75 degrees | 55 degrees |
| 1000 North/900 West northbound on-ramp (exit 310) | Gap acceptance length is too short based on lane traffic volume projections | 1,200 ft | 700 ft |

A.5.2.3 Mainline Horizontal Curvature

There are two locations on the I-15 mainline with horizontal curves that do not meet current design standards. On I-15 northbound at 500 West in Bountiful is a horizontal curve with a radius of 1,585 feet. The standard minimum curve radius is 2,500 feet. On I-15 near Beck Street is an area referred to as the "Scurve." There are two curves in this location, and they connect without the proper transition spacing of 710 feet between the curves. One radius of the S-curve, north of the bridge, is smaller than standard at 2,250 feet. Minimizing tight curves and short transitions between curves improves safety.

A.5.2.4 Shoulder Widths and HOV Lane Buffers

Shoulder widths are inconsistent in the needs assessment study area. Adding an additional 4 feet of shoulder at most locations in the study area would increase safety by providing areas for vehicles to pull over and extra space for vehicles to maneuver around crashes.

The HOV lane does not have a buffer between it and the parallel general-purpose lane. The standard is to have a 4-foot buffer between the HOV lane and the neighboring lane. To meet the standards for shoulder widths and HOV lane buffer, a wider footprint is necessary.

A.5.2.5 Vertical Clearance

There are five structures that are less than the minimum vertical clearance of 16.5 feet: the underpasses for Center Street and Main Street (both in North Salt Lake), the northbound off-ramp to U.S. 89 North at exit 312, the southbound off-ramp for 500 West at exit 317, and 1600 North/Pages Lane.

A.5.2.6 Vertical Sight Distance

There are some locations along I-15 where the vertical curves of the mainline do not allow adequate sight distance for vehicles to stop when traveling at freeway speeds. Table A-8 lists these locations.

Table A-8. Locations on I-15 with Stopping Sight Distances That Do Not Meet Current Design Standards

| Location | UDOT Standard | Existing Conditions |
|--------------------------------------------|-----------------|---------------------|
| I-15 north of State Street (near exit 324) | 820 ft (75 mph) | 615 ft (60 mph) |
| Glovers Lane to flyover (near exit 322) | 820 ft (75 mph) | 670 ft (~65 mph) |
| 500 West northbound (near exit 317) | 820 ft (75 mph) | 380 ft (45 mph) |
| I-15 southbound at Beck Street | 820 ft (75 mph) | 570 ft (60 mph) |
| I-15 northbound at Beck Street | 820 ft (75 mph) | 645 ft (65 mph) |
| I-15 at North Temple | 820 ft (75 mph) | 645 ft (65 mph) |



A.5.3 Bicycle and Pedestrian Needs

The following bicycle and pedestrian needs have been identified in the *Salt Lake City Pedestrian and Bicycle Master Plan* (Salt Lake City 2015), the *South Davis County Active Transportation Plan* (APD and TR 2020), and the Smart Growth America workshops (SGA 2021) and by reviewing StreetLight Data (Table A-9). StreetLight Data is a dataset that aggregates cellular phone data to summarize travel patterns and demographics. StreetLight Data were analyzed to better understand the travel behavior of people walking, riding bicycles, and accessing transit in the study area. The data were used to determine trip mode, origins and destinations of nonmotorized travel, demographics such as the race or income level of users, trip directness, short vehicle trips to FrontRunner stations, and frequency of use at each I-15 crossing. Travel patterns were different for each crossing of I-15. Many of the locations in Table A-9 have bicycle and pedestrian improvement projects identified in WFRC's 2019–2050 RTP.

Table A-9. Bicycle and Pedestrian Needs Identified in Previous Studies

| Crossing | City | Source(s) ^a | Needs |
|------------------------------------|------------|------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Farmington Station Park Area | Farmington | SGA | The Farmington Station Park area does not have any bicycle or pedestrian facilities that connect across I-15 and U.S. 89. This location needs facilities to provide better connections to regional trail system and the Lagoon amusement park. Lagoon is a large employer, and many employees do not drive or own vehicles. |
| | | StreetLight Data | This crossing was analyzed to determine the number of short vehicle trips (trips that start or end within a 3-mile radius of the crossing) that use this crossing. Park Lane has a high number of short trips compared to other crossings in the area, indicating that there is a need for better nonmotorized facilities to encourage a mode shift to walking or biking for close destinations. |
| State Street | | SGA | Traffic noise is loud on the overpass, and lighting is insufficient. Pedestrian facilities are narrow and difficult to navigate in some locations. Pedestrian facilities are disconnected and end abruptly. There is a need to provide better and more direct multimodal connections to the Farmington FrontRunner station, Station Park development, regional trail system, and Lagoon amusement park. Lagoon is a large employer, and many Lagoon employees do not drive but instead use transit to commute to work. There is a need to address safety concerns due to pedestrians and bicyclists using a separate and constrictive facility. |
| | | StreetLight Data | Three crossings in the study area have significant use by people walking and biking to FrontRunner stations (State Street in Farmington, 500 South in Bountiful, and North Temple in Salt Lake City). State Street has the highest use by bicyclists in the study area for accessing a FrontRunner station, tied with North Temple. State Street currently has a high number of pedestrian and bicycle trips due to the adjacent destinations and land uses. These trips are expected to continue to increase as the Station Park area adds housing, mixed-use development, and office space in the next decade. The State Street crossing is also one of the top crossings for trip circuity for pedestrians, meaning that there is significant out-of-direction travel by foot to access east-west destinations since the State Street connection is not adjacent to most of the destinations. |

Table A-9. Bicycle and Pedestrian Needs Identified in Previous Studies

| Crossing | City | Source(s) ^a | Needs |
|----------------------------|-------------|------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 925 South/ Glovers Lane | Farmington | SDCATP | There are no east-west connections across I-15 between the frontage road and Legacy Parkway trail between Glovers Lane and Parrish Lane. |
| | | StreetLight Data | Demographic data at the census block level from the 2020 Census are tied to nonmotorized trips in the study area. Trips originating and terminating adjacent to the Glovers Lane crossing were tied to census block groups that have a higher-than-average ratio of families with children under 18. Farmington High School and Canyon Creek Elementary School are adjacent to or accessible via Glovers Lane, and many nonmotorized trips are likely by school-aged children who do not drive. |
| Pages Lane/ 1600 North | Centerville | StreetLight Data | This crossing is highly utilized by bicyclists and pedestrians, since it provides a grade-separated crossing of I-15. Bicycle activity has doubled from 2019 to 2020; 40% of bicycle trips crossing here have a trip length of at least 10 miles, suggesting that this is a good connection to the Legacy Parkway Trail and the regional trail network. This crossing also has the most out-of-direction travel for bicyclists; over 39% of trips score a trip circuity number of 4 or higher (the scale is 0–6+; the higher the number, the less direct the trip). |
| | | | This crossing was used by pedestrians making short trips that were not work-based trips. These trips originate from residential zones on the west of I-15 to commercial zones on the east side of I-15. This suggests that many people are waking to access goods and services on the opposite side of the interstate from where they live. |
| Parrish Lane/ 400 North | | | The street is a barrier to the communities divided by I-15. This location needs facilities to accommodate a range of abilities and connectivity to the fast-growing west side of I-15 and to provide better connections to regional trails. |
| | | | Existing pedestrian facilities provide separation from traffic but do not provide visibility to drivers. Pedestrian facilities are minimally designed, and the timing of the crossing signals is too short for many users to cross safely in time. I-15 is a barrier between residential development west of I-15 and retail centers east of I-15. Without connections to regional trails, such as the Legacy Parkway Trail, pedestrians and bicyclists often jaywalk and create their own paths and informal parking areas within UDOT's right of way to access the regional trail system. |
| | | | There is a need to accommodate a range of abilities and improve connectivity to the fast-growing west side of Centerville and provide better connections to the regional trails (Legacy Parkway and D&RGW trail systems) west of I-15 and across I-15. |
| | | StreetLight Data | Parrish Lane is one of the top-utilized crossings in the study area by people on bicycles. This is due to the access Parrish Lane provides to the regional trail network. This crossing also has the highest trip circuity in the study area because the crossing at I-15 is on the north side of the interchange, while the trail access is on the south side of Parrish Lane. |



Table A-9. Bicycle and Pedestrian Needs Identified in Previous Studies

| Crossing | City | Source(s) ^a | Needs | |
|---------------------------|-----------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| 500 South | Bountiful | | High traffic, high speeds, lack of protection, and out-of-direction travel are a barrier to bicycling, and the pavement quality is poor. This location needs improvements to existing facilities and to provide better connections to the Legacy Trail system. Facility improvements should separate bicycles from vehicles in locations with poor visibility for drivers. | |
| | | | The diverging diamond interchange is difficult to navigate as a pedestrian or bicyclist. Many pedestrians and bicyclists avoid crossing I-15 at 500 South and instead cross at 400 North or 1500 South. The rail line on the west side of I-15 is also a barrier to east-west travel. | |
| | | | There is a need to provide better connections to the Legacy Parkway trail system west of I-15 and improve active transportation infrastructure, and separate bicycles from vehicles in locations with poor visibility. There is also a need to improve access to the Woods Cross FrontRunner station on the west side of I-15. | |
| | | | This crossing had high bicycle and pedestrian usage and is used by pedestrians accessing the Woods Cross FrontRunner station. Access to the station from the west side of I-15 is not direct or comfortable and requires crossing the rail corridor and using substandard pedestrian facilities to access transit. | |
| 1500 South | Bountiful | StreetLight Data This crossing has the highest number of short vehicle trips of all cross study area. Short vehicle trips are 3 miles or less—a length that is confortable and reasonable bicycle trip for accessing amenities and destinations. Adding multimodal facilities might encourage a mode structure to bicycle or foot. | | |
| 1100 North/ 2600 South | | | This location has several barriers between the diverging diamond intersection (DDI), I-15, and the rail line. Bicyclists must dismount and walk through the DDI. This location needs better connections to 2600 South and improvements to pedestrian and bicycle facilities on Main Street, an important north-south route connecting to 2600 South. | |
| | | | Lighting under I-15 is insufficient, pedestrian facilities are difficult to navigate, and pedestrian visibility is poor for drivers. Vehicles exiting I-15 are traveling fast when crossing pedestrian facilities. | |
| | | | There is a need to provide better connections to 1100 North/2600 South and improve pedestrian and bicyclist facilities on Main Street, an important north-south route connecting to 1100 North/2600 South east of I-15. There is also a need to include a pedestrian and bicyclist crossing as part of the new rail crossing west of I-15. | |
| | | StreetLight Data | This crossing had the highest pedestrian trip <i>growth</i> from 2019 to 2021 and is the second-most-utilized crossing by pedestrians in the study area after the North Temple crossing. | |

Table A-9. Bicycle and Pedestrian Needs Identified in Previous Studies

| Crossing | City | Source(s) ^a | Needs | | |
|----------------------|--------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|
| Main Street | North Salt Lake | SDCATP | The sidewalk on the north side of I-15 and the east side of Main Street ends without providing a marked crossing to the sidewalks on the west side of Main Street. The west sidewalk does not have marked crossings of local road intersections. This street is important for network connectivity to 1100 North/2600 South, its numerous destinations, and the low-income neighborhoods on either side of I-15. | | |
| | | StreetLight Data | Nonmotorized trips are low in this area. 50% of pedestrian trips at this crossing are home-based work trips originating from residential areas on the east side and traveling to the industrial zones on the west side of I-15. | | |
| Center Street | North Salt Lake | StreetLight Data | This crossing is adjacent to North Salt Lake's redeveloping downtown area; it has the second-highest crash rate for pedestrian-involved crashes within a 0.3-mile radius. It also has the second-highest trip circuity of all crossings in the study area; over 38% of trips through this crossing have a trip circuity of 4 or more (the scale is 0–6+; the higher the number, the more out-of-direction the travel). | | |
| Warm Springs Road | Salt Lake City | SDCATP | The road is a low-stress facility for bicyclists; however, it is frequently blocked by trains. | | |
| | | | This road currently has low bicycle and pedestrian activity since it is not a very direct or reliable route (trains often block this access). | | |
| Beck Street | Salt Lake City | StreetLight Due to lack of facilities, Beck Street does not have significant nonm The nonmotorized trips that are taken using this crossing are gener racial minorities, low-income (less than \$50,000) individuals, and how | | | |
| 900 West | Salt Lake City | StreetLight Data | This crossing does not have significant bicycle or pedestrian activity because it lacks multimodal facilities. Nearly 64% of bicyclists and 68% of pedestrians who use this crossing have an income below \$50,000. | | |
| 600 North | Salt Lake City | | This street has high truck traffic, high vehicle speeds, and multiple pedestrian crossings of roads that are not easy for motorists to see. This area was recommended for traffic calming, improved lighting, and better pavement markings to help drivers slow down and transition from the freeway speeds of I-15 to the slower speeds of neighborhood streets and help increase the visibility of bicyclists and pedestrians. Route is identified as an east-west pedestrian priority corridor. | | |
| | | | Traffic noise is loud, landscaping and walkways are not maintained, pedestrian facilities are difficult to navigate, vehicles are traveling fast, and truck volumes are high. | | |
| | | | There is a need to provide traffic calming to help drivers slow down and transition from freeway speeds on I-15 to slower speeds in the neighborhoods east and west of I-15. Connectivity in this area might be improved by an additional crossing of I-15 at the bridge over the rail line at 1800 North and/or at 600 North. There is a desire for better maintenance of pedestrian and bicycle facilities, such as sweeping debris, removing snow, and maintaining landscaping. | | |



Table A-9. Bicycle and Pedestrian Needs Identified in Previous Studies

| Crossing | City | Source(s) ^a | Needs | | |
|--------------|----------------|------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|
| | | StreetLight Data | Nonmotorized trip data are tied to census data; demographic trends can be extrapolated based on origin and destination information tied to census block groups. This crossing is most utilized by racial minorities; over 46% of people riding bicycles and over 55% of people walking here are of a racial minority. This is a similar trend for all crossings in the study area located within Salt Lake City boundaries. This crossing has the highest use of all crossings in the study area by those with lower incomes; data suggest that nearly 64% of people walking and biking across 600 North make less than \$50,000 per year. | | |
| 300 North | Salt Lake City | SLCPBMP | Route is identified as an east-west pedestrian priority corridor. | | |
| | St Da | | Aside from North Temple, which is a well-utilized commuting connection for nonmotorized users, 300 North has the highest bicycle and pedestrian activity for early-morning trips (6 AM–10 AM) on weekdays, suggesting that it is a top route for multimodal commuters. | | |
| North Temple | Salt Lake City | StreetLight Data | This crossing is the most utilized by bicyclists and pedestrians in the project area due in large part to comfortable and connected bicycle and pedestrian facilities, proximity to downtown Salt Lake City, and direct access to FrontRunner and local TRAX rail services. This is a good example of how well a crossing can be utilized by multimodal system users if the right facilities and connections exist. | | |
| South Temple | Salt Lake City | StreetLight Data | South Temple has low utilization rates by people riding bikes and walking. This crossing does provide access to both sides of I-15; however, the connection ends west of the interstate at 600 West, forcing users to go north or south to connect to a different east-west facility. Most nonmotorized travelers default to North Temple as the preferred, comfortable, and connected crossing in this area. | | |
| 200 South | Salt Lake City | StreetLight Data | Trip circuity for bicyclists is high at this crossing, and a lot of out-of-direction travel is prevalent. Pedestrians crossing on 200 South are often accessing the Salt Lake Central FrontRunner station. | | |
| 400 South | Salt Lake City | SLCPBMP | Route is identified as an east-west pedestrian priority corridor. | | |
| | | StreetLight Data | This crossing has low utilization rates by people walking and biking and a higher trip circuity rating by bicyclists. Adjacent land uses do not warrant many short trips by foot or bike in the area. | | |

a Sources:

SLCPBMP – 2015 Salt Lake City Pedestrian and Bicycle Master Plan (Salt Lake City 2015)

SGA – 2021 Smart Growth America Workshops (SGA 2021)

SDCATP – 2020 South Davis County Active Transportation Plan (APD and TR 2020)

StreetLight Data - bicycle and pedestrian trips in the study area

A.5.4 Structures Needs Assessment

The majority of the structures on I-15 in the needs assessment study area are nearing the end of their lifecycle and need to be replaced or have other maintenance work to extend their lifespan. Of the 35 existing structures, 9 are recommended for replacement, 1 is recommended for a deck replacement, and 19 are recommended for preservation work by the UDOT Structures Group for the 2050 no-action conditions (meaning these improvements would be needed if there would be no improvements to I-15). The other 6 are not identified as needing any condition-based work. See Table A-10 for a list of all structures in the needs assessment study area.

Table A-10. UDOT Structures Information for the I-15 EIS Needs Assessment Study Area

| Structure Type | Structure Number | Feature Carried | Feature Crossed | Does Structure Meet Current Seismic Design Standards?ª | Recommendation from UDOT Structures for No-Action Condition ^b |
|-------------------|---------------------|-----------------|--------------------------------|--------------------------------------------------------------|--------------------------------------------------------------------------------|
| Bridge | C-1024 | I-15 | 2600 South (1100 North) | Yes | Preservation |
| Bridge | C-1025 | I-15 | 1500 South | Yes | Preservation |
| Pedestrian bridge | C-1029 | Parrish Lane | I-15 | Yes | No condition-based work needed |
| Bridge | C-302 | I-15 | 1000 North | No | Replacement |
| Bridge | C-448 | Glovers Lane | I-15 | No | Replacement |
| Bridge | C-449 | State Street | I-15 | No | Replacement |
| Bridge | C-514 | I-215 | I-15 | No | Replacement |
| Bridge | C-521 | Walker Lane | I-15 | No | Replacement |
| Bridge | C-596 | Parrish Lane | I-15 | No | Replacement |
| Bridge | C-598 | Shepard Lane | I-15 | No | Replacement |
| Bridge | C-803 | I-15 | Main Street | Met prior standard | Deck replacement |
| Bridge | C-804 | I-15 | Center Street | Met prior standard | Preservation with approach slab replacements |
| Bridge | C-816 | 600 North | I-15 | Met prior standard | Preservation |
| Bridge | C-863 | Legacy Parkway | I-15, UP, UTA | Met prior standard | Preservation |
| Bridge | C-864 | I-15 | Legacy Parkway | Met prior standard | Preservation |
| Bridge | C-866 | S.R. 67 | I-15, UP, UTA | Met prior standard | Preservation |
| Bridge | C-867 | Legacy Parkway | I-15, UP, UTA | Met prior standard | Preservation |
| Bridge | C-869 | U.S. 89 | I-15 | Met prior standard | Preservation |
| Pedestrian bridge | C-948 | Glovers Lane | I-15 | Met prior standard | No condition-based work needed |
| Bridge | D-613 | I-15 | Pages Lane | No | Replacement |
| Bridge | D-631 | 400 North | UP | No | Replacement |
| Bridge | D-672 | U.S. 89 | I-15 northbound off-ramp | No | No condition-based work needed. Structure cannot be widened |



Table A-10. UDOT Structures Information for the I-15 EIS Needs Assessment Study Area

| Structure Type | Structure Number | Feature Carried | Feature Crossed | Does Structure Meet Current Seismic Design Standards? ^a | Recommendation from UDOT Structures for No-Action Condition ^b |
|-------------------|---------------------|-----------------|-----------------------------------------|--------------------------------------------------------------------------|--------------------------------------------------------------------------------|
| Culvert | E-2490 | Not applicable | Not applicable | Not applicable | No condition-based work needed |
| Bridge | F-296 | I-15 | Walker Lane | No | No condition-based work needed |
| Pedestrian bridge | F-583 | State Street | I-15 | Not applicable | Preservation |
| Bridge | F-668 | Glovers Lane | Legacy Parkway | Met prior standard | Preservation |
| Bridge | F-669 | State Street | Legacy Parkway | Met prior standard | Preservation with approach slab replacements |
| Bridge | F-714 | Park Lane | UP | Met prior standard | Preservation |
| Bridge | F-715 | SR-225 | I-15 | Met prior standard | Preservation with approach slab replacements |
| Bridge | F-774 | I-15 | U.S. 89, FrontRunner, Beck Street | Met prior standard | Preservation |
| Bridge | F-780 | U.S. 89 | I-15 | Met prior standard | Preservation |
| Bridge | F-791 | 1000 North | I-15 | Met prior standard | Preservation |
| Bridge | F-855 | I-15 | 500 South | Met prior standard | Preservation with approach slab replacements |
| Bridge | F-856 | 400 North | I-15 | Met prior standard | Preservation with approach slab replacements |
| Culvert | V-2071 | Not applicable | Not applicable | Not applicable | No condition-based work needed |

Source: UDOT 2022

^a Structures built in 2015 or later meet the current seismic design standards. Structures built between 1995 and 2015 were built to the prior seismic design standards. Structures built before 1995 do not meet seismic design standards.

^b Preservation includes replacing and/or placing overlay, painting superstructures, sealing columns and parapets, replacing joints, making minor substructure repairs, and repairing and/or replacing fences.

A.6 References

[AASHTO] American Association of State Highway and Transportation Officials

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[APD and TR] Alta Planning + Design and Township + Range

South Davis County Active Transportation Plan: A Multi-jurisdiction Plan for the Cities of Bountiful, Centerville, and North Salt Lake. Adopted January 2020.

Salt Lake City

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 Master/PedestrianAndBicycleMaster/SLC PBMPCompleteDocument(Dec2015)Clickable.pdf.
- 2021 600/700 North Mobility, Safety, and Transit Improvements Study. https://www.slc.gov/transportation/2020/02/18/600north/.

[SGA] Smart Growth America

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- 2020b Shepard Lane Interchange Environmental Assessment. https://lochnerpi.wixsite.com/shepardlninterchange.
- 2022 Tabular export from UDOT Structures Inventory for I-15.

[UDOT and UTA] Utah Department of Transportation and Utah Transit Authority

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[UDOT and others] Utah Department of Transportation, Utah Transit Authority, Wasatch Front Regional Council, and Mountainland Association of Governments

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 Reports/2019/C5016 UTA Operations Simulation Tech MemoV2 20190320.ashx?la=en.
- Davis-Salt Lake Community Connector. Story Map. https://stories.opengov.com/utahtransitauthority/published/4Mr1EkjA5.

[WFRC] Wasatch Front Regional Council

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